The background of the page features a large, semi-transparent image of the Wisconsin State Capitol building. The building is a grand, classical structure with a prominent central dome topped by a statue. The facade is composed of numerous columns and arches. At the top of the page, there are decorative, wavy horizontal stripes in red and white, reminiscent of the American flag.

Wisconsin Office of Justice Assistance
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Scott Walker
Governor

John Murray
Executive Director

2011 Annual Report to Governor and Legislature

Governor's Juvenile Justice Commission

Prepared pursuant to Wis. Stats. 14.019(5)

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State of Wisconsin

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January 30, 2012

Governor Scott Walker
State Capitol

Senator Michael Ellis
Senate President
220 South

Representative Jeff Fitzgerald
Speaker
211 West

Dear Governor Walker, President Ellis, and Speaker Fitzgerald:

I am pleased to present you with the Governor's Juvenile Justice Commission's annual report. The report details the Commission's accomplishments during 2011.

The Commission distributes federal juvenile justice grant dollars and aids in the development of juvenile justice policy. Over the last year, we have supported statewide and local efforts to combat truancy, address juvenile substance abuse and mental health issues, ensure a fair and impartial juvenile justice system, and improve the juvenile justice system.

We understand the importance of responsibly managing public funds, especially in a time of drastically reduced federal, state, and local resources. In 2011 we awarded grants in a manner to maximize the impact of each grant dollar.

The Office of Justice Assistance provides staff support for the Commission. Please contact Executive Director John Murray at 608.266.3323 or Juvenile Justice Specialist Kris Moelter at 608.261.6626 if you have any questions or comments.

Sincerely,

Jim Moeser
Chairperson
Governor's Juvenile Justice Commission

MANAGING PUBLIC FUNDS RESPONSIBLY

The Governor's Juvenile Justice Commission (Commission) serves as the state advisory group under the federal Juvenile Justice and Delinquency Prevention Act (JJDP) and the juvenile crime enforcement coalition to administer the federal Juvenile Accountability Block Grant (JABG). The federal funds Wisconsin receives under the JJDP and the JABG are statutorily required to be disbursed through the Commission.

One of the Commission's primary responsibilities under the JJDP and the JABG is to award grants to counties and local service providers to improve the lives of Wisconsin's children and families. In 2011, the Commission awarded over \$800,000 to develop and sustain local delinquency prevention and intervention efforts. A list of the 2011 grantees is attached

Specifically, the Commission awarded 14 grants to continue initiatives begun in 2009 and 2010 that address truancy, juvenile mental health and substance abuse, keeping status offenders out of secure detention, ensure a fair and impartial juvenile justice system, and promote juvenile justice system improvement. It also awarded six smaller grants that helped counties make their juvenile justice systems more effective.

ENSURING A FAIR AND IMPARTIAL JUVENILE JUSTICE SYSTEM

In addition to funding local initiatives, efforts to ensure a fair and impartial juvenile justice system included continuing

training of law enforcement leadership in strategies designed to ensure that efforts to protect the public and ensure public safety were safe, just, and efficient. The trainings included the application of appropriate techniques as applicable to adults and juveniles.

Efforts to note the importance of providing appropriate services for youth in both the juvenile justice and child welfare systems was a second focus of work to ensure a fair juvenile justice system.

ADVANCING JUVENILE JUSTICE SYSTEM IMPROVEMENT

The Commission promotes juvenile justice system improvement by encouraging counties and local service providers to adopt evidence-based practices to address juvenile delinquency. The Commission partnered with the University of Wisconsin to create capacity at the local level for adopting and implementing evidence-based practices. This was done by the University contracting with the Carey Group to provide two regional, three-day evidence-based practices trainings. In 2011, two regional, three-day trainings were held—one in Dodgeville and one in Wautoma. County-specific trainings were also held. The trainings focus on how to reduce recidivism and promote public safety.

The OJA juvenile justice team is working with three counties to promote system improvement using the Annie E. Casey Juvenile Detention Alternatives Initiative model. The Commission provided funding to those counties to engage in efforts to improve their juvenile justice systems at minimal cost.

MAINTAINING COMPLIANCE WITH THE FEDERAL JUVENILE JUSTICE AND DELINQUENCY PREVENTION ACT

To receive its share of the federal allocations, Wisconsin must conform to the requirements of the JJDPA in four core areas:

1. Deinstitutionalization of Status Offenders (DSO)
2. Removal of youth from adult jails
3. Separating youth and adult inmates
4. Reducing Disproportionate Minority Contact (DMC)

Wisconsin monitors for compliance with the first three of the core requirements by conducting on-site inspections and reviews of admissions logs for secure juvenile detention facilities, adult jails, and adult lockups. Over the past four years Wisconsin has developed a monitoring system that builds on the positive relationship with the Department of Corrections and the local facilities.

Wisconsin's compliance with the fourth core requirement is maintained through the funding of DMC-reduction initiatives managed by various county governments, tribal entities, and non-profit agencies.

Wisconsin was found in compliance with the federal law and received its full share of the federal juvenile justice money for FFY08, FFY09, FFY10, and FFY11. Wisconsin has received a finding of compliance for the FFY12 money and will submit a three-year plan in early 2012 detailing how the FFY12 funds will be spent.

Congress is in the process of reauthorizing the JJDPA. This could mean changes to the federal law that affect Wisconsin and its ability to comply with the law.

For example, some proposed changes to the federal law include mandating, with limited exceptions, that people under the age of 18 be sight and sound separated from adult inmates jails, even if the person is 17 or has been waived into adult court. For Wisconsin, whose age of criminal court jurisdiction is 17, compliance may require costly changes to current facilities or a reduction in federal funding if compliance is not possible.

Another proposed change is to drastically limit when and how long status offenders can be held in secure juvenile detention facilities. Under federal law, a status offender is a youth who is truant, violates curfew, is a runaway or an underage drinker/smoker. Wisconsin law allows status offending youth to be securely detained, as does the current federal law. However, there is a proposal to make the federal law more restrictive than Wisconsin law, thus putting Wisconsin at risk of being found out of compliance with the DSO requirement.

The Commission will continue to encourage counties and local service providers to provide services in a manner that complies with the JJDPA.

OTHER JUVENILE JUSTICE TOPICS

In accordance with the state's juvenile justice strategic plan, the Commission has and will continue to weigh in on broader juvenile justice policy issues.

Some of the topics the GJJC may consider in 2012 include but are not limited to:

- Examining the practice of sentencing juveniles to life without parole
- Considering ways to reduce the use of secure detention as a response to juvenile crime
- Focusing on improving statewide juvenile justice data and resolving inconsistencies in data collection that exist across Wisconsin's 72 counties.
- Discussing the policy implications that expanding access to juvenile court records as well as changing parameters on how those records may be used may impact juvenile justice.
- Discussing the policy implications of including 17 year olds within the jurisdiction of juvenile courts.

GRANTS AWARDED - 2011

BROWN COUNTY

Brown County District Attorney *\$15,769*

Juvenile Prosecutor

Prosecutor handling juvenile matters.

City of Green Bay *\$9,049*

Truancy Intervention in Elementary Schools

Funds part of a social worker position to provide truancy intervention in two elementary schools who have a number of families with school attendance issues.

DANE COUNTY

Dane County Department of Human Services *\$45,648*

Accountability Project

The Weekend Report Center (WRC) and Community Restoration Crew (CRC) are designed to hold youth accountable for their actions and their court ordered rules of supervision. WRC provides structured activities including groups, face to face and phone checks and community gift for youth that have violated their court order. CRC provides a structured community service opportunity with a focus on graffiti removal. There is also a service learning component.

University of Wisconsin-Madison Division of Continuing Studies
\$5,000

Juvenile Law Conference

This grant provides scholarships for agencies to allow law enforcement personnel to gain important skills related to juveniles and juvenile offenders.

Dane County Department of Human Services

\$24,148

DMC Community Assessment and Support

Dane County Human Services completes an assessment of youth referred and provides the District Attorney's Office with a recommendation prior to the District Attorney deciding whether to file a delinquency petition enter into a Deferred Prosecution Agreement. Grant funds are used to fund a position to assess youth and provide case management.

Dane County Timebank, Inc.

\$18,352

Youth Court

The grant is used to fund youth courts at East, West and LaFollette High Schools in Madison.

KENOSHA COUNTY

Kenosha County Department of Human Services

\$17,673

Community Service Work Program

Kenosha County uses the grant to provide community service work opportunities for youth on court orders.

MANITOWOC COUNTY

Manitowoc County Human Services Department

\$43,072

Evidence-Based Therapy

Manitowoc County will utilize the MAYSI-2 (Massachusetts Youth Screening Instrument - Second Version) to screen juvenile ages 12-17 during the initial intake process. The MAYSI-2 is designed to screen seven categories: Alcohol/Drug Use, Anger/Irritable, Depression/Anxiety, Somatic Complaints, Suicide Ideation, Thought Disturbance and Traumatic Experience, which will assist the juvenile court worker in further assessment. Referrals will be made to mental health professionals as deemed appropriate. Funds will also be used to provide evidence-based substance abuse therapy and evidence-based multi-systemic therapy.

Manitowoc County

\$47,000

System Reform Initiative

Funds are used to provide additional staff for the Youth Wellness Center to allow the center to expand its capacity and hours of operation to include weekends.

MARATHON COUNTY

Marathon County Department of Social Services

\$36,162

Secure Detention Alternatives and Elementary Intervention

Based on many of the same concepts used by the Annie E. Casey Foundation's Juvenile Detention Alternatives Initiative, this program will greatly reduce and hopefully eliminate the use of secure detention in Marathon County by offering alternative programming such as intensive supervision services, home detention, and electronic monitoring. A component of elementary truancy intervention is offered with the intention of addressing truancy in the elementary years and eliminating it for those identified students in their later academic years.

Marathon County Department of Social Services

\$3,600

Carey Guides

The funds were used to purchase the Carey Guides and train staff on how to effectively use them. The Carey Guides are tools to help social workers address the needs of delinquent youth.

MILWAUKEE COUNTY

City of Milwaukee

\$84,362

School Safety Improvement Program

The School Safety Improvement Program (SSIP) provides supportive mentoring and case management services to those students who are most likely to engage in disruptive behaviors within their schools. The SSIP engages the services of two community based agencies that provide staffing at eight Milwaukee Public Schools.

Milwaukee County Department of Health & Human Services
\$117,911

Targeted Monitoring

This project supports juveniles' participation in the Targeted Monitoring Program. The program allows youth to remain in the community as a responsible alternative to a traditional correctional placement.

Milwaukee County Department of Health & Human Services
\$44,960

Alternatives to Secure Detention-Status Offenders

Funds are used to divert CHIPS youth from secure detention and to reduce runaway behavior by providing structured enhancements at the shelter.

Milwaukee County Department of Health and Human Services
\$53,088

Milwaukee Disproportionate Minority Contact

Funds are used by the Boys and Girls Club of Greater Milwaukee (BGCGM) to implement the Boys Club/Targeted Reentry program at the FOCUS program designed as a disproportionate minority contact initiative with the goal of reducing recidivism and avoiding a correctional placement.

ONEIDA COUNTY

Oneida County Sheriff's Department ***\$24,992***

Status Offender Reduction Project

Oneida County Sheriff's Office, in collaboration with other area agencies, funds a report center and case manager to work toward reducing truancy in Oneida County.

OUTAGAMIE COUNTY

Outagamie County Health & Human Services **\$10,065**

Truancy Reduction Assessment Center

The Truancy and Runaway Assessment Center addresses the needs of truant youth and their families by improving coordination of services, more accurately identifying and responding to causal factors, and providing more intensive services to truant youth at an earlier stage. TRAC provides a location where law enforcement officers can deliver truant youth to be assessed for services needed to address personal, family, and school-related issues affecting their school attendance.

Outagamie County Health and Human Services **\$25,000**

Tri-County DMC Project

Funds are used to provide direct services to youth in order to address community problems that contribute to youth arrests, address individual needs of youth to prevent arrest or re-arrest, and to identify and serve youth whose needs overlap with the child protection and mental health systems.

PIERCE COUNTY

Pierce County Department of Human Services **\$26,028**

Reducing Juvenile Recidivism

Pierce County uses the funds to reduce recidivism, increase school attendance, and enhance the competencies in its youth by using evidence-based programming that focuses on criminogenic needs of youth.

RACINE COUNTY

Racine County Human Services Department **\$12,966**

JABG-Community Panels

The grant funds a juvenile diversion program that gives minors apprehended for a misdemeanor the option of appearing before a panel of community volunteers rather than entering the juvenile court system. Juveniles who accept and complete the contractual obligation offered by the panel avoid the stigma and possible effects of a criminal record; that is, they are "diverted" from juvenile court.

Racine County Human Services Department

\$24,514

Truancy Abatement Program

Funds are used to operate a Truancy Abatement Program that works with truants and their families to re-engage them in the educational process by alleviating the causes of the truancy and addressing the families' needs through referrals to community agencies and the use of wraparound services.

RED CLIFF BAND OF LAKE SUPERIOR CHIPPEWA

Red Cliff Disproportionate Minority Contact project *\$13,566*

Funds are used to define the scope of the DMC problem within the Red Cliff Community as it relates to the Bayfield County juvenile justice system and Native Americans.

ROCK COUNTY

Rock County Human Services Department

\$13,078

Juvenile Accountability Initiative

Funds are used to provide electronic monitoring as an alternative to detention while continuing to hold youth accountable.

Rock County Human Services Department

\$22,823

Tri-County Collaborative DMC Project

Funds are used to divert youth from the juvenile justice system and provide alternatives to detention.

ST. CROIX COUNTY

St. Croix County Department of Health and Human Services
\$50,000

Juvenile Treatment Court

The grant funds a juvenile treatment court.

WALWORTH COUNTY

Walworth County Department of Health and Human Services
\$3,000

Blueprints for Violence Prevention Conference

Walworth County operates the evidence-based program Functional Family Therapy (FFT). The FFT practitioners will enhance their skills by attending the Blueprints For Violence Prevention Conference.

WAUKESHA COUNTY

Waukesha County Department of Health and Human Services
\$18,179

Youth Accountability Groups

The grant funds youth accountability groups, interactive group processes that bring juvenile offenders and crime victims together to explore the effects of victimization on individuals and the community.

WOOD COUNTY

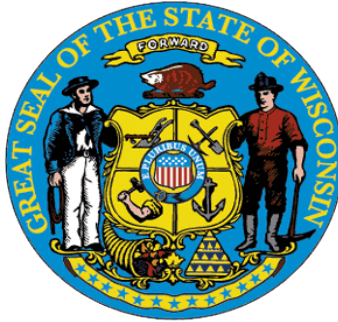
Wood County Department of Social Services ***\$2,515***

Carey Guides

The funds were used to purchase the Carey Guides and train staff on how to effectively use them. The Carey Guides are tools to help social workers address the needs of delinquent youth.

TOTAL GRANTS AWARDED IN 2011

\$812,520



This project was supported by 2010-JF-FX-0042 by the Office of Juvenile Justice and Delinquency Prevention/Office of Justice Programs.

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